

Socialist Organiser

INDUSTRIAL SPECIAL

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If NUPE leader Alan Fisher has his way and the NHS pay dispute drags on from a 'spring offensive' to a summer of discontent, health workers could be the first guinea pigs of Norman Tebbit's anti-union laws:

- 'Political' strikes would be unlawful — so what about fighting government pay limits?

- Solidarity action — blacking or supporting strikes — would be unlawful, leaving NHS workers isolated, and NHS unions exposed to claims from damages by supply firms.

- Militants and strike leaders could be given an ultimatum — return to work at once or be sacked, with no legal protection.

- The few sections with 100% trade union membership or closed shops would face regular ballots.

To fight now and win on NHS pay is part and parcel of the fight against these savage new laws and the Thatcher government.



Health workers' pay fight

UNITE — IN STRIKE

ACTION!

THERE is plenty to unite health workers in their struggle on pay this year.

For the first time ever, all sections of health service workers — from nurses and ancillaries through to craft unions, technicians and clerical workers — have had a common date for pay negotiations.

They have a common 12% claim. They face the same inflation — currently running overall at 12% — bringing increases in rents, rates, prices and charges, all fuelled by Tory policies.

And they have all received an insulting reply to their claim — ranging from no increase at all for young technicians, through 4% for ancillaries, 5% for ambulance crews and a miserable 6.4% for nurses. In each case this amounts to a savage cut in real wages among some of the lowest paid workers in the country. The extra 79p for a domestic for instance will be gobbled at once by increases in national insurance; nurses increases will be eaten up by a huge rise in lodging charges.

Health workers are clearly united in their anger over pay, as shown by the strong response to the April 14 day of action. All the conditions seem ripe for a concerted, all-out fight against the Tory pay limit.

But there has been no such lead from the unions involved. Only one union — COHSE — has called for any action at all — and that is restricted

to 2 hour strikes and bans on non-emergency admissions. Other union leaderships are either stalling, leaving COHSE members isolated in their struggle, or (like NUPE) openly dragging their feet.

The NUPE leadership, under the guise of 'democracy' has called a time-wasting ballot, while also effectively abandoning the claim, calling for it to be referred to arbitration.

They are using as justification the recent arbitration award of 6% average increases to civil servants — ignoring the fact that a 6% award falls in any event far short of the rise in the cost of living.

The fact is that health workers have only one means of securing decent living standards: to organise and to fight for them. We must mobilise the health unions at section, branch, area and national level to

demand united, indefinite strike action in pursuit of the 12% claim.

This means in the first instance fighting alongside COHSE members and any other sections that embark upon action seeking to extend the impact and duration of that action. And it means demanding that union officials stop crawling to management and looking for compromise and start the fight for strike action. It means building links with other trade unionists in local industries and supply firms, to mobilise them in support of the NHS unions.

Without this clear strategy, all of the fine talk of "unity" among the NHS unions means in reality that every section of workers will share in a miserable sell-out.

Together with strike committees controlling the provision of essential

emergency cover, the trade unions could rapidly bring all but the emergency functions of the NHS to a halt, winning the full claim and dealing a major blow to the Thatcher government and its policies of cuts and cash limits.

Instead, there is a very different type of "unity" — with NUPE, TGWU, GMWU, ASTMS and other union officials uniting to isolate the COHSE action and sell out their own members.

It is for this reason that *Socialist Organiser* urges health workers to lobby the May 7 meeting of NUPE's National Executive (where the results of the ballot will be discussed) demanding that the biggest union in the NHS give the lead in calling all-out strike action.

And we urge militants in other health unions to take up the fight to force their leaders to call action to win the 12% claim.

Only by starting now from the fight in defence of jobs and living standards can we construct the kind of leadership in the working class necessary to defeat and remove this Thatcher government and carry through the struggle for the expansion of the health and other public services as part of a planned socialist economy.

A meeting of health union activists has been called on Sunday May 2, at the Labour Club, Bristol Street, Birmingham, starting at 1 pm.

Hampshire

THE April 14 one-hour official stoppage brought a sizeable rally of health service workers on the combined site of Basingstoke District Hospital and Park Prebendary Psychiatric Hospital.

About 150 workers from various unions attended, with the biggest contingent coming from the manual workers organised in the GMWU Hospital Branch.

Now a joint shop stewards committee in Basingstoke has called a one-day strike on May 19, together with a demonstration and rally.

Manchester

OVER 1,000 workers in the Manchester and Salford area responded to a half-day strike call issued from the local Joint Shop Stewards Committee for March 23.

Now a further half-day strike has been called for April 28 of NUPE, NALG, ASTMS and the craft unions at Prestwich Hospital while COHSE's attitude locally remains in doubt.

Oxford

In Oxford, a successful demonstration on pay on April 17 secured support from all health unions organised in the local Joint Trade Union Committee.

The concluding rally heard reports from local COHSE militants on the decision to strike on Thursday April 19 — the day of the next meeting of the TUC Health Services Committee.

But NUPE leaders are insisting that no action should be taken by their members pending the result of the union ballot at national level.

Leicester

In Leicester, a good turn-out on April 14 1-hour protest has been followed by demands from health workers that their leaders give a call for action.

Despite local rivalry between NUPE and COHSE, a NUPE shop stewards committee has voted to support COHSE action, and to start the dispute together.

It is expected that action will include work-to-rules, overtime bans and possible lightning strikes in the future.

Edinburgh

NURSES and ancillary workers in Edinburgh went on 2 hour strike on 23 April as part of COHSE's campaign on pay. Workers from the Royal Edinburgh Hospital, including about 20 nurses, were joined by 25 workers from another nearby hospital at the gates of Woodburn Hospital headquarters of the Scottish Health Education Group.

South Wales

THROUGHOUT South Wales COHSE members have been taking action in line with their Executive Committee decision. Two-hour stoppages have been occurring and hospital workers have banned overtime.

Other hospital workers in other unions are still awaiting Executive Committee decisions, but the mood is very militant with most hospitals setting up joint shop stewards committees. While the leadership hang back, the rank and file are determined to win their claim.

Most NUPE branches in the South Wales area have now met and the vote is for industrial action in support of the 12% claim.

When members of our NUPE branch read in the press a statement from Alan Fisher that NUPE ruled out strike action by nurses, our Secretary phoned up to complain.

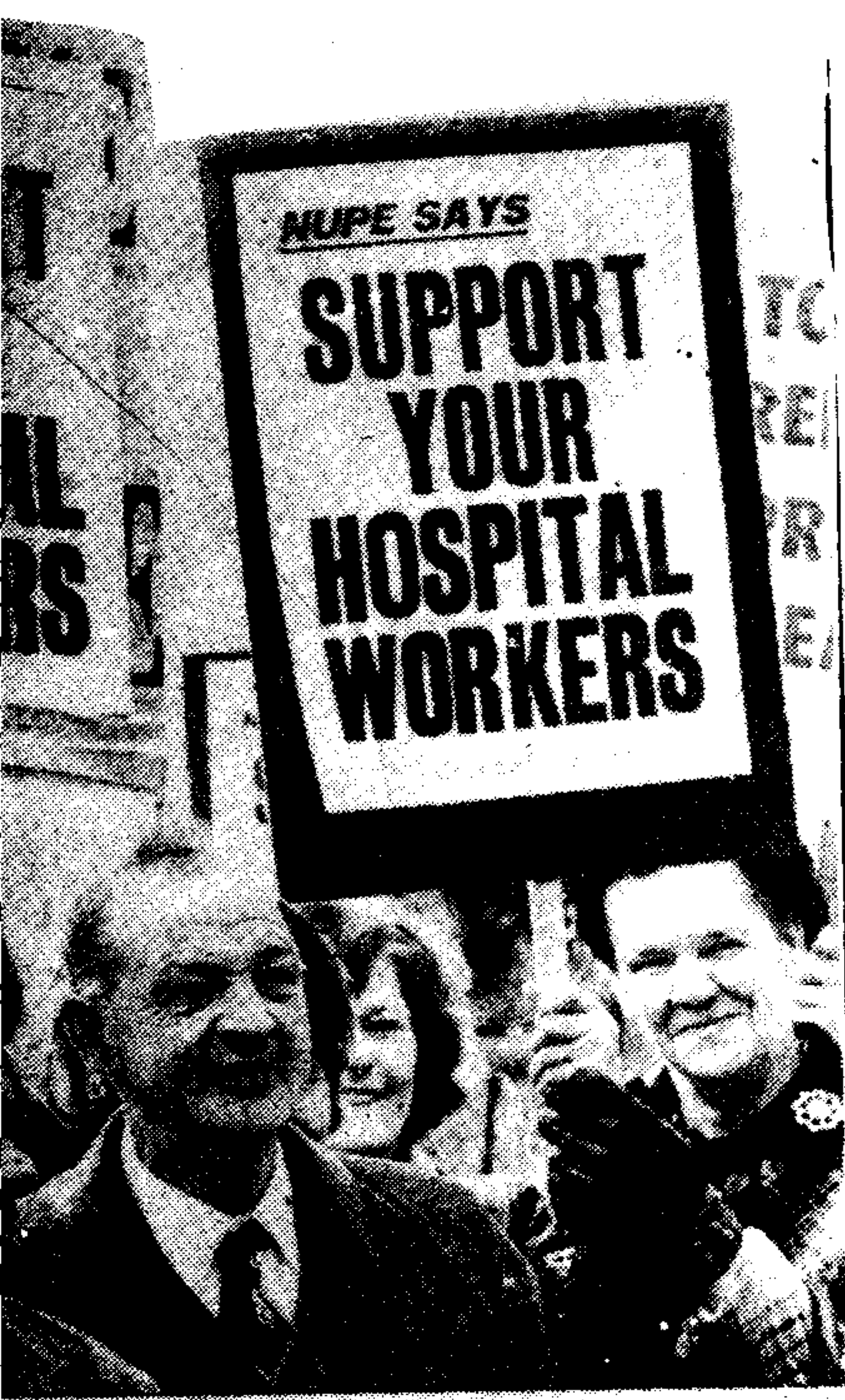
We were told that Fisher was 'misquoted'. But since then he has again been reported saying the same thing.

It is not NUPE policy. So why has NUPE issued no official denial?



Lobby NUPE — May 7th

ice militancy



The mysteries of Whitleyism

by Anna Lunts (NUPE shop
steward, Prestwich hospital,
Manchester)

MOST NHS workers have only a dim conception of the complicated and bureaucratic system by which their pay is determined – the Whitley Council system.

Daniel Vuillamy of WEA describes Whitleyism as follows:

"Whitleyism can be compared to a long playing football match where the management have a moveable goal (the elusive DHSS and Treasury) and are allowed to foul at will (particular favourites are obstruction and time wasting!). The staff side have improved in recent years, although the team selection remains strange and some members (the professional associations) are reputedly bribed by the opposition and they always have to play uphill. The spectators are getting frustrated and logic seems to demand a change in the rules."

Whitleyism as a system of pay bargaining actually originated from a series of recommendations made by a parliamentary committee in 1917 under the chairmanship of J.H. Whitley.

This system was in fact an attempt to break the back of the growing shop stewards' movement by imposing industry-wide, centralised pay bargaining which would shift negotiations from the arena of the workplace to national committees set up for that purpose.

The idea that a "consensus" could be arrived at by both parties and that any breakdown in negotiation could be settled by arbitration was an essential part of the recommendation.

The Whitley recommendations were vigorously opposed by the shop stewards' movement and were thrown out in industries such as engineering which were relatively well organised.

Before the legislation of 1946 which established the National Health Service in 1948, hospital bargaining followed the lines of hospital ownership.

Trade union organisation was weak, with the exception of some of the large mental asylums, which had their own national negotiating machinery.

In the Second World War, national machinery was set up for nurses and domestics as part of the centralisation of the economy under war-time conditions.

The Whitley Council system was introduced into the newly established NHS with the support of NUPE who favoured a

joint national negotiating approach with the opposition of the general union.

From the outset, the Whitley Council system was cumbersome, bureaucratic and heavily weighted in favour of the NHS organisations. There was no regional machinery resulting in the rigid application of national rates of pay.

The negotiations on the form which the Whitley Council would take were heavily dominated by government officials and union full time officers.

Both groups had an interest in securing a system of centralised bargaining.

In the government's view it meant that labour costs could be easily controlled and uniformly applied; while the trade union officials saw it as shifting control over pay bargaining into the hands of the "professional negotiators" – the full time officials!

Minimising the power of the unions

In fact it ensured that the power of the unions is minimised – particularly on the issue of nurses' pay, where the anti-union 'professional' association, the RCN, retained a majority vote on the council.

Last year, for example the RCN voted to accept the government's pay offer secured its unilateral imposition of management – despite the fact that both COHSE and NUPE remained formally opposed to it.

The collaborationist structure of the Councils perpetuates this role for no union bodies and for the top consultants whose colossal salaries are a sign of the influence.

Some groups of workers such as engineers and electricians, have refused to accept the Whitley system and negotiated directly with the DHSS.

The medical profession have an independent review body set up in 1961 and have much greater access to the DHSS.

Abolish the Whitley Councils!

Whitleyism in the NHS gives guarantees of the right to trade union membership which was one of its initial attractions to the trade union officials who were anxious to increase membership figures.

In practice, management intimidation and an absence of effective union organisation has meant that it was only during the pay battles of the 1970s that health service trade unionism expanded rapidly.

The unions themselves, whether right wing or left talking, were characterised by a lack of internal democracy and accountability, a totally inadequate system of workplace organisation, a largely passive membership, huge, inactive branches which met infrequently, and a near pathological reluctance to use industrial action to pursue wage claims.

The majority of members were estranged from their own union – the immigrant workers, the part-timers and the thousands of women workers led astray by the inaccessibility of their union structures.

So what is the way forward. We need to abolish the bureaucratic Whitley Council system and we need to encourage rank and file activity at all levels by building and strengthening Joint Shop Stewards Committees.

But we also need a serious campaign to reform the unions, to make them more responsive to their members. We need to encourage the involvement of blacks and women workers and part timers at all levels. We need to democratise the union structures and to force our leaders and full time officials to be accountable to the members that pay their fat salaries.

Finally we need to commit the Labour Party to a properly financed NHS under the democratic control of the labour movement and the community, and we need to fight for a Labour government that will actually carry out its responsibilities to provide a fully comprehensive national health service, free at the point of need and which provides decent wages and conditions for its workers.

ars

In 1980 nurses got 13% and ancillaries 12%. In 1981 ancillaries were awarded 6% over 15 months (averaging 4.5%) and nurses 6%, despite a 15% rate of inflation.

The history of pay since the NHS was first set up in 1946 is one of exceptional exploitation. There has been continual underfinancing of the NHS in which labour costs make up approximately 70% of the NHS budget and any restriction or cuts in the budget directly affect pay and/or services.

The decisive factor has been the temerity and sometimes the outright treachery of the officials, selling out and undermining struggles, weakly giving in to government pressure and conducting negotiations in an atmosphere of secrecy.

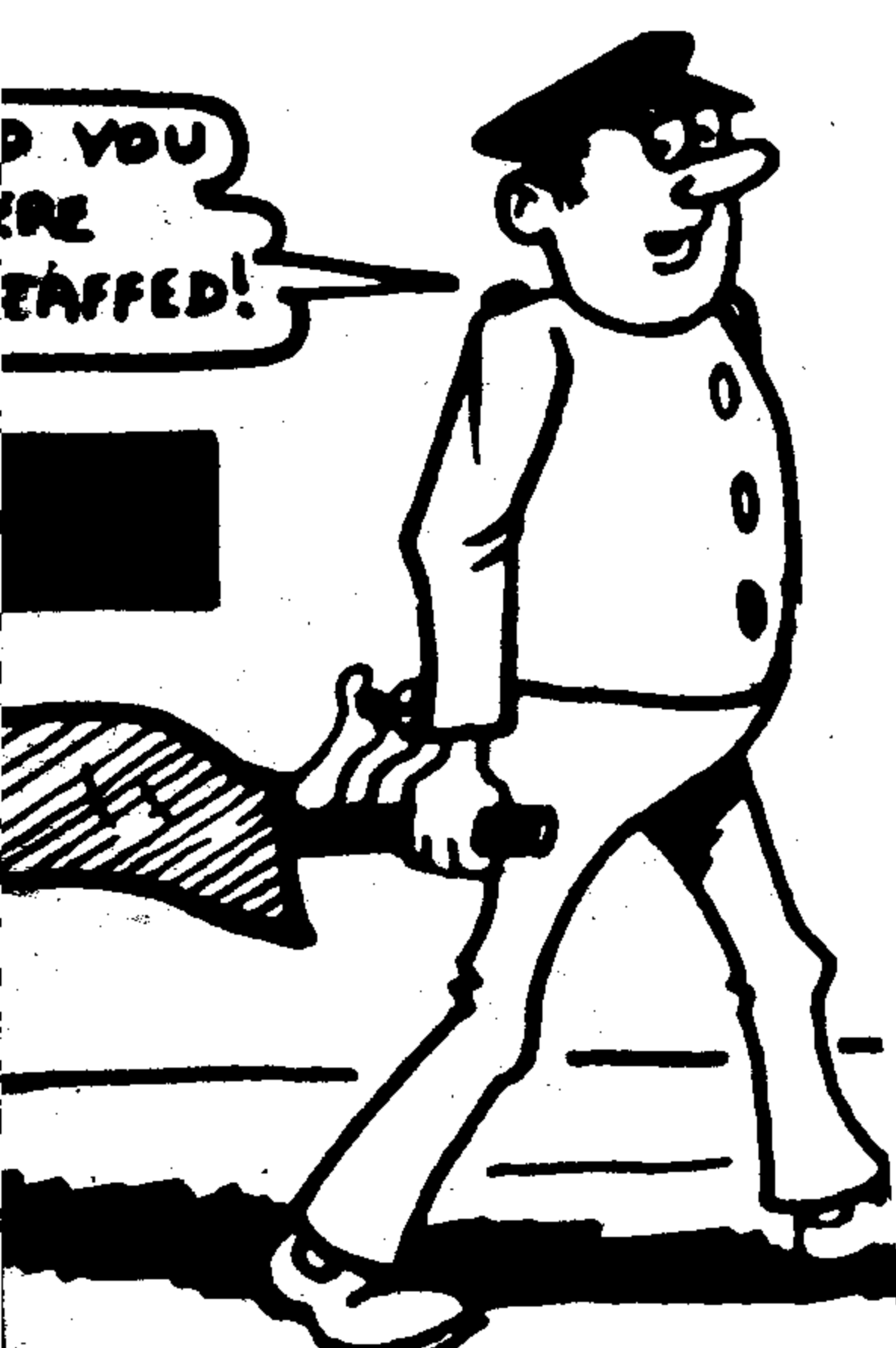
This has severely affected the ability of the rank and file workers to mount a consistent challenge to successive governments, who have been intent on using NHS workers as the backbone of their wage cutting policies.

And only in response to angry struggles by the rank and file have the officials been forced kicking and struggling into any form of action.

ages

jobs for extra money. One of the main weapons in the bosses' attempts to dismantle and ruin the NHS would be taken away.

By calling for strike action (with workers defining emergency cover) and by staying out until we win our demands, we can begin to halt the cuts and start to rebuild the NHS.



Vital fight for women



In 1975, over 75% of Health Service workers were women, of whom 50% were part-timers.

Women in the NHS are predominantly employed as nurses or as ancillary staff – doing what is commonly regarded as "women's work".

Senior positions throughout the medical profession are almost entirely monopolised by men. Less than 20% of medical posts in the UK are filled by women.

The vast majority of NHS employees fall into the low-paid grades: ancillaries and nurses make up 64% of the workforce. The practice of successive governments of awarding percentage pay increases weighted in favour of the top pay grades has increased this inequality. And cuts in service hit women the hardest. Not only are they denied necessary health care, including family planning clinics and abortion facilities: but it is primarily women who suffer the burden of caring for sick and elderly relatives who ought properly to be in hospital.

Stop the profit privateers!

By 1980 3.3 million people were covered by private health insurance schemes. The largest of these operations, BUPA, had an income of £82 million in 1978, of which it paid back £52.7 million in benefits.

Since then private medicine has further expanded. The Tories have scrapped the Health Services Board whose task had been to limit private hospitals and phase out pay beds in NHS hospitals. They have made it obligatory for AHAs to provide pay beds 'where there is a demand for them' and given increased scope for expansion of private hospitals.

The cuts in the NHS – with a national

waiting list of over 700,000 in 1979 – have helped persuade many to seek private cover. But BUPA-style schemes are no answer to workers: they are not cheap – as much as £40 per month: and they do not cover geriatric or mental illness, conditions requiring long stays in hospital or chronic conditions such as asthma, arthritis, or diabetes.

They feed off the NHS, which alone trains doctors, nurses and technicians, and whose resources are milked by consultants.

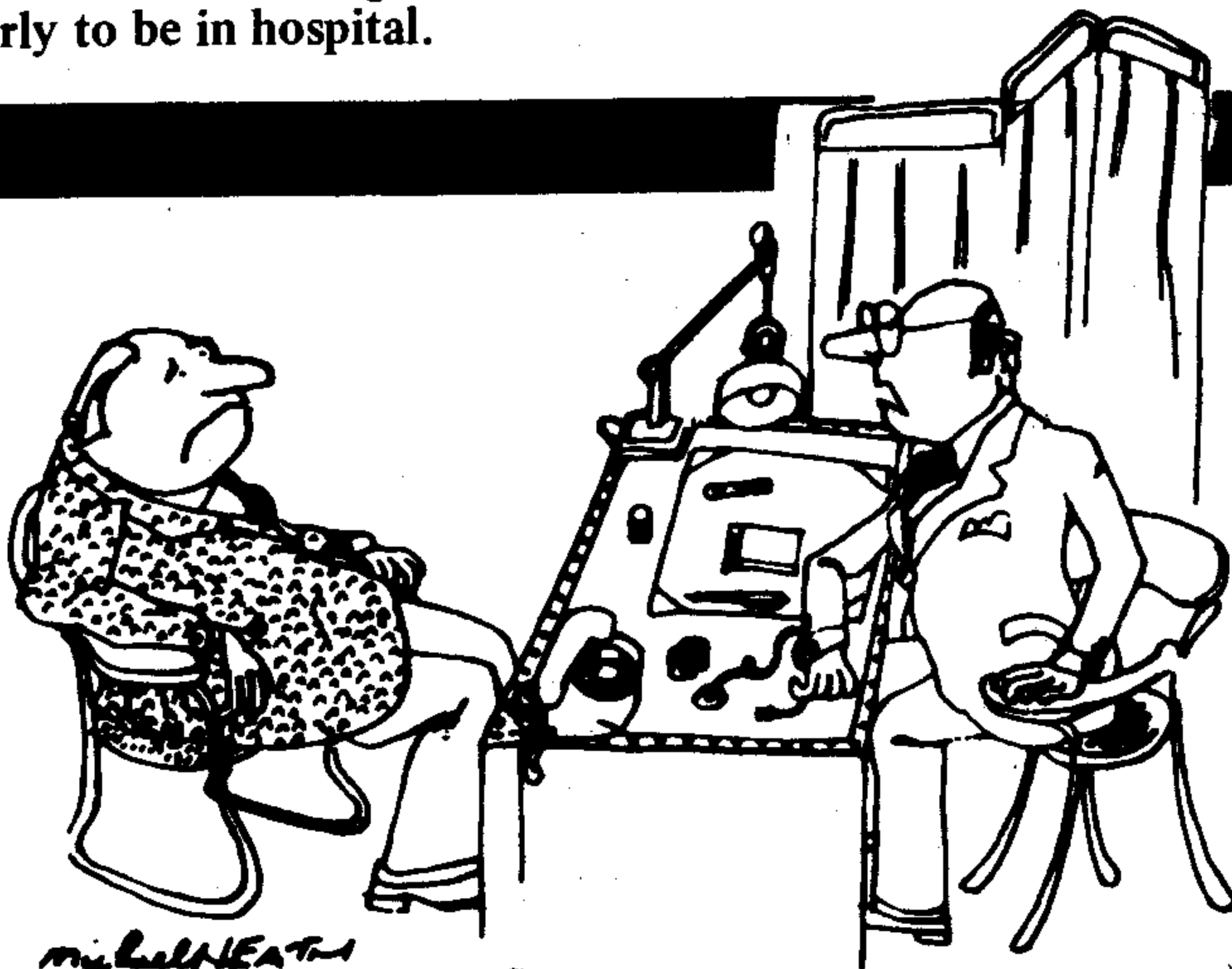
Other lucrative sources of profit from the NHS are drugs – £125 million profits

were made by drug firms from sales to the NHS in 1979 alone.

The nationalisation of private medicine, the drug monopolies and other suppliers would be a major step towards the planned expansion of the NHS under the management of elected committees of health trade unionists and consumers.

To achieve this means first to defeat and drive out the Tory wreckers and the Labour leaders who began the attack on the NHS.

In this, health service militants must fight side by side with the whole working class.



Well, Mr Thompson, you can either die, or have private treatment

Bitter lessons of 'winter of discontent'

'SELECTIVE' ACTION MEANS BETRAYAL



RCN - a suitable case for treatment

Many nurses are afraid to act because of the fear of victimisation — nurses are always in a very precarious position.

Their jobs depend on ward reports from Sisters. Some nurses have even been intimidated by management from attending union meetings — never mind striking.

The key problem is unionisation — the fight to show that the so-called 'professional' organisation, The Royal College of Nursing, can do nothing for nurses.

The RCN is constitutionally barred from taking strike action. This leaves them prey to each and every government decision to penalise low-paid health workers by further poverty-line pay rises — and incapable of seriously fighting cuts and closures in the NHS.

But the RCN is not affiliated to the TUC and its members are not therefore covered by the Bridlington 'no poaching' agreements. They are not only 'fair game' for unionisation: nurses' interests can only be defended by their organisation into genuine trade unions such as COHSE and NUPE, coupled with a fight for action within those unions.

Socialists in the NHS should be at the forefront of this fight for unionisation and a new militant leadership.

by a NUPE ambulance worker

In the winter of 1978-9, two months of the most intensive industrial action ever seen in the public services brought struggles by hospital staff and ambulance drivers, alongside local authority workers and school staff.

The public sector manual workers however wound up with a miserable £2.3 in their pay packets — and for hospital ancillary staff even part of this increase was later to be snatched back under Professor Clegg's so-called 'comparability' inquiry.

The weakness was not that of the membership, whose militancy had reached an all-time high. On January 22 1979 over 1 million public sector workers took action in pursuit of their £60/35 hour week claim, and 60,000 marched through London.

From that point onwards hundreds of sections of workers showed time after time that they were prepared to face the most massive scabbing operation organised by the Labour government, involving the use of police, troops and 'volunteers', backed up by a large-scale Tory press witch-hunt.

They organised strike committees which for a period virtually took over control of the public services in whole cities, and formed links with trade unionists in supply industries.

This action was defeated above all by

All out - with unions controlling emergency cover

the treacherous policies and practices of the public sector union leaders.

The claim had been launched at NUPE's 1978 conference and quickly taken up as a common claim by the three other major public sector unions — COHSE, GMWU and TGWU.

But despite arm-waving speeches bellowing about the plight of low paid workers, NUPE leader Alan Fisher was in no way ready to lead a fight if it meant a head-on confrontation with the Labour government.

He was instrumental in delaying action on the claim, which should have begun on the earliest settlement date in



November.

At that point Ford workers were already on strike against Healey's 5% pay limit, soon to be followed by bakers, tanker and haulage drivers.

But Fisher kept hedging and delaying, plainly hoping that the militancy of NUPE's rank and file would die away as the other struggles were defeated.

But they were not defeated, and instead militancy in the public sector grew with every blow meted out to Healey's pay policy.

The response to the January 22 Day of Action was far beyond all expectations, forcing the bureaucrats to maintain the public appearance of fighting for the claim for fear of losing control of their membership.

Yet at the same time the bureaucrats did everything possible to isolate and demoralise those sections who were taking action and prevent the strikes from spreading.

The chosen strategy to achieve this objective was that of 'selective action'.

If there had been a call for all-out indefinite strike action with no return until the full claim was met, then the militant sections could have come out immediately and fought to bring out other sections, building the strike with the full backing of the leadership.

Instead, selective action presented tremendous difficulties for militants at branch and section level.

There was quibbling between sections over who should come out; the partial action often meant that non-unionised or weaker sections would do extra work. The levy to support the action was organised nationally and meant no extra strike pay; and most important, it enabled management to step in and victimise a divided workforce.

This happened at Westminster Hospital where management were able to

provoke an all-out strike on their terms by suspending six NUPE domestics who blacked the private patients' wing as part of the branch's selective action.

Meanwhile the officials were also employing another line in order to weaken the impact of the action that was taken — handing to management the initiative on the question of emergency cover.

Following on from the lorry drivers' strike, where pickets had undertaken the control of the flow of essential supplies despite a barrage of press vilification, public sector strikers too showed themselves willing and able to take over the running of the hospitals and other public services.

In the Westminster and St. Mary's hospitals pickets made agreements with stewards from the Esso tanker drivers branch which delivered to the hospitals, maintaining a supply of oil only sufficient to keep essential parts of the hospital heated, to be cut off at any time at the discretion of the pickets.

Despite this and many other incipient forms of workers' control, the bureaucrats used the issue of 'emergency cover', and their so-called 'code' for pickets, to withdraw support from and sell out many sections of workers.

Without making a single mention of the wide-scale army scabbing, the leadership refused to give official backing to striking ambulance drivers on the grounds that they had ignored the union's instructions to maintain emergency cover.

After two months of efforts to kill off the strikes, the bureaucracy finally managed to sell out the £60/35 hour week claim with a series of blatant manoeuvres which accepted the 9% offer — at a time when many sections throughout the country were still taking action.

Fighting for support

MANY nurses can't take all-out action because of the harm it would do to the patients. One answer to this problem is to ask other powerful sections of the trade union movement to take action on our behalf.

Last week a nurses' delegation went to the South Wales Area Miners' Executive to ask for the miners' support.

Unfortunately the full-timers of our union got to hear about it and sent one NUPE full-timer along with us which was inhibiting as he tried to tone down our militant call for an immediate pithead ballot of all the miners asking for strike action.

When we got into the meeting, attended by about 30 pit delegates, Emlyn Williams, in the chair, asked a man in our delegation — the only man there was the full-timer — to speak. This didn't go down very well with the rest of us.

He spoke on our behalf and outlined our case but didn't put it very strongly that we wanted all-out strike action now so the miners, while declaring their solidarity, gave no promise of strike action.

In fact Williams sounded quite apologetic when he said that as the miners had been unwilling to strike over their own pay claim, they were unlikely to strike over ours in spite of the massive sympathy that miners have for nurses.

We have been promised to be allowed to go as a delegation to speak to the miners' Area Conference in about a week but we have decided that we will go to the Joint Lodges Committee — a semi-official body which is more powerful than the Miners' Executive and ask them to take strike action on our behalf.

We've now got to start calling on other sections such as the seamen, the transport workers and the railway workers.

Socialist Organiser Alliance

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